



# Striving to achieve excellent outcomes for our Children in Cardiff

## A programme of work *A strategy to deliver*



Gweithio dros Gaerdydd, gweithio gyda'n gilydd  
Working for Cardiff, working together



# Drivers for Change – A Sense of Urgency

## (What We are Worried About)

Four key areas where significant pressures are being experienced in relation to children's Services in Wales:

- External demands and complexities
- Placements
- Legislation and work with the Courts
- Workforce
- Over the last decade the number of children in the care system in Wales has increased significantly.
- 
- Recent years have seen an increase in expenditure on Children's Services at a time when Councils overall budgets have been cut.
- 
- Services for the care and protection of vulnerable children are now, in many areas, being pushed to breaking point.



# Indicators of risk that may indicate problems in children's services (LGA)

- Turnover and change in senior leadership
- Service reorganisations combined with challenging budget reductions
- Lack of political focus on safeguarding and care
- Assuming performance standards are secure in an environment of service maintenance rather than development
- Limited self-awareness and no external challenge
- Inconsistent observation of practice
- Professional weakness in supervision and audit
- Lack of a learning organisational culture
- Weak commitment from partners
- **Lack of focus on the child's journey or voice of the child**
- Poor workforce development and/or capacity
- Failing to listen to or accept front line feedback
- Not developing a culture of anticipation and early warning of issues.



# What were we worried about in Cardiff Childrens Services

- Leadership and operations in protecting and safeguarding children is a whole system endeavour
- Progress had been made in the lead up to the 2016 CIW inspection of children's services but there has been a gap between strategic intention and on the ground delivery, i.e. MASH, SoS, early help, quality assurance, workforce
- Individual practitioners' are committed and working hard to manage 'failure demand' as leadership of practice and operating frameworks are not where they need to be
- Quality and performance information is not driving service improvement
- Processes are 'a jungle' (IPC)
- Whole system strategic direction needed which moves away from silos (internal and external) and drives practice and continuous improvement



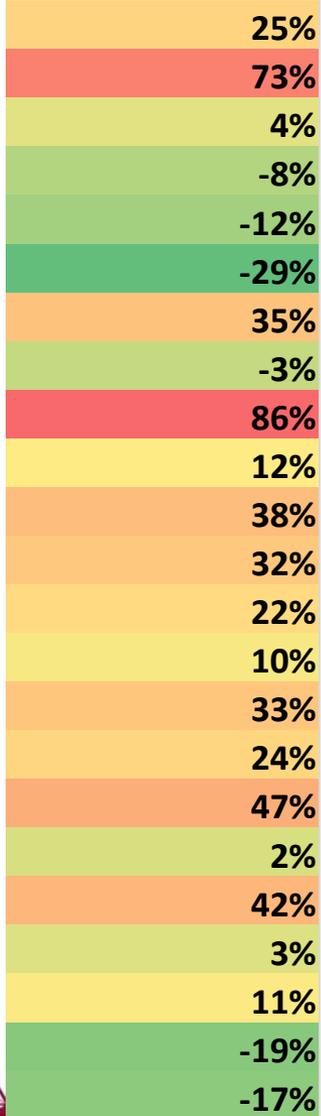
# What evidence have we reviewed?

- **Service performance measures**
- Detailed case file review by Institute of Public Care (IPC)
- Review of cases and decision making processes by new DSS/ AD
- Independent interviews with partners by IPC
- Focus groups with workforce – DSS/AD
- CPRs, complaints, member queries
- Benchmarking service improvement analysis across numerous authorities who have implemented SoS

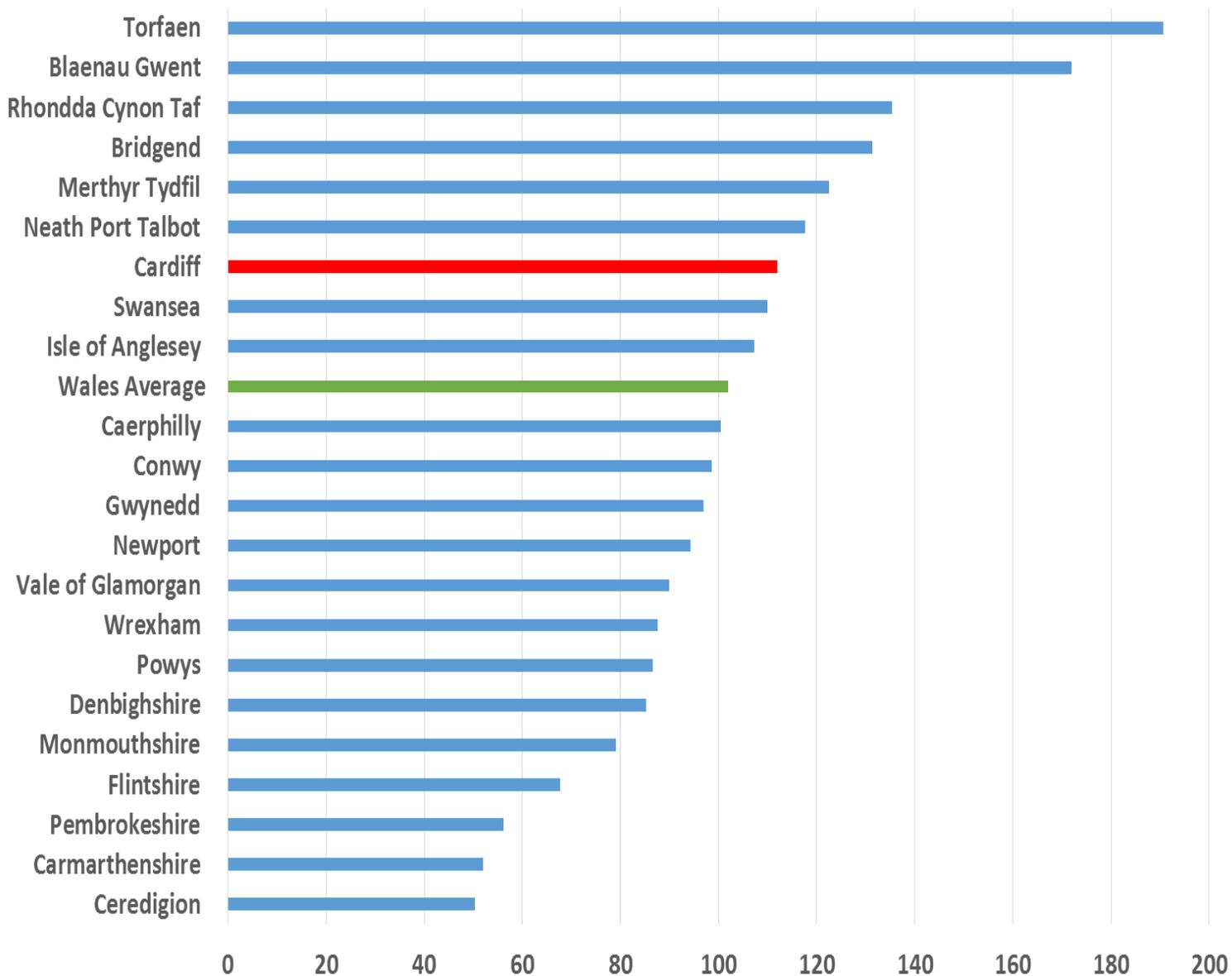


# Understanding Demand & Complexity - How do we compare?

Change since 2014



Children looked after at 31 March per 10,000 population aged under 18



# Key Performance Indicators – Directorate Delivery Plan

Percentage of children looked after returned home from care during the year

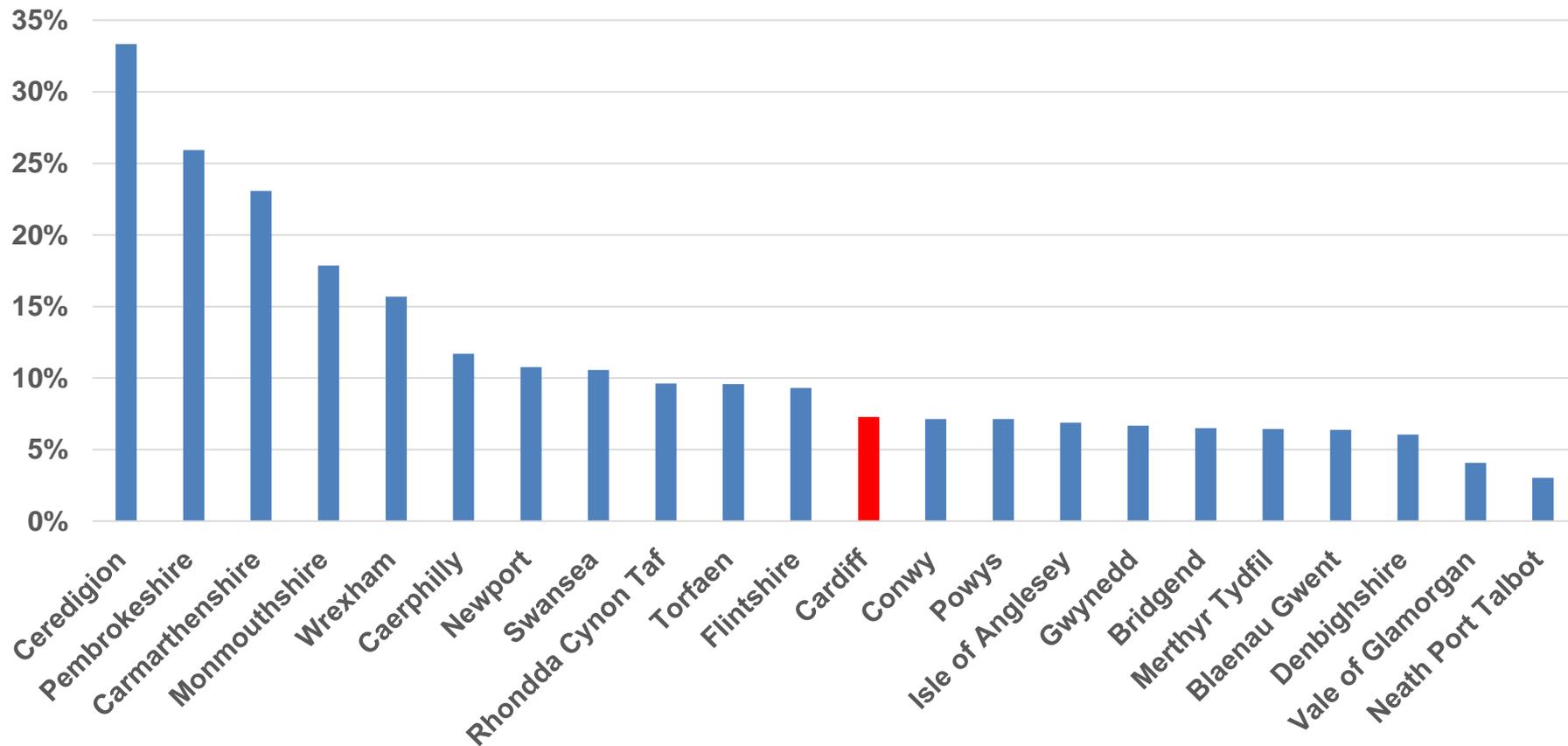


Of the 1,093 children who have been looked after during the year, 68 have returned home. In addition to the 68 children who were returned home from care, 142 children were in the care of their parents, but remain subject to a Care Order, and 101 children were placed with relative carers. It is noted that our judiciary have indicated a reluctance to discharge Care Orders, and continue to make new Care Orders as opposed to other orders, e.g. Supervision Orders.



# How do we compare on this?

Returned Home as a percentage of Local Authorities Looked After Population  
2018

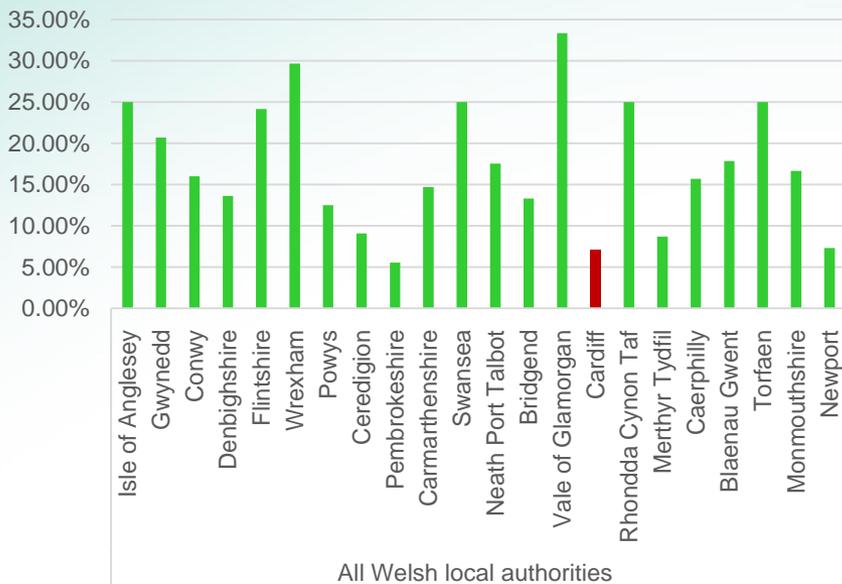


Looked After Temporary  
Family & Friends  
Local Authority Fostering  
Independent Fostering  
Residential

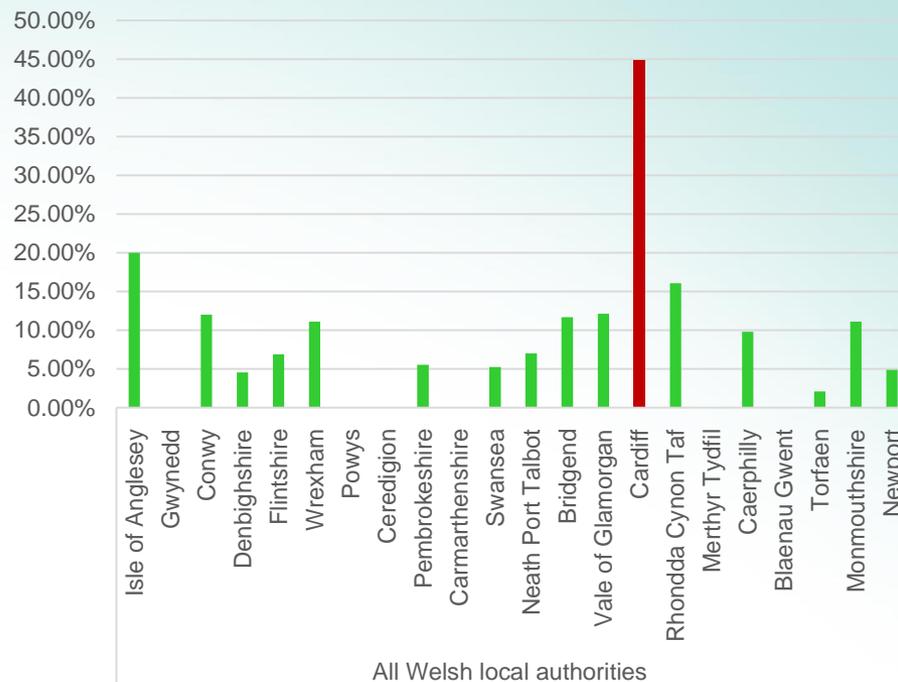
# Whole System Approach

## Baseline Data

Foster placement with relative or friend inside LA



Foster placement with agency foster carer inside LA

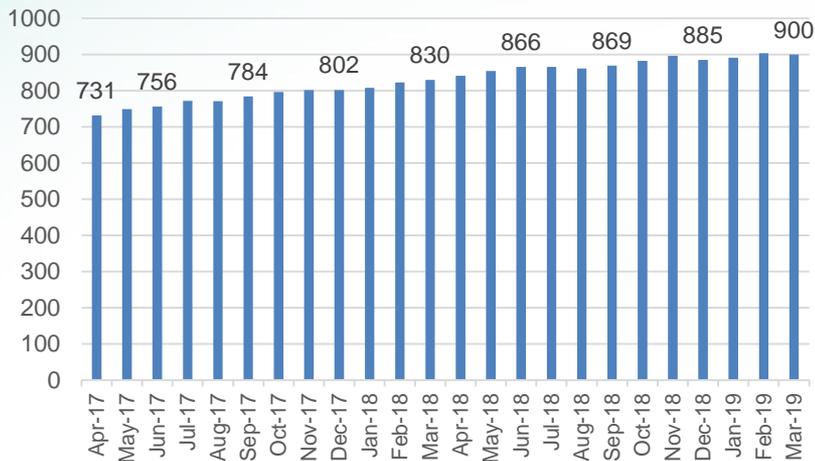


# Children Looked After

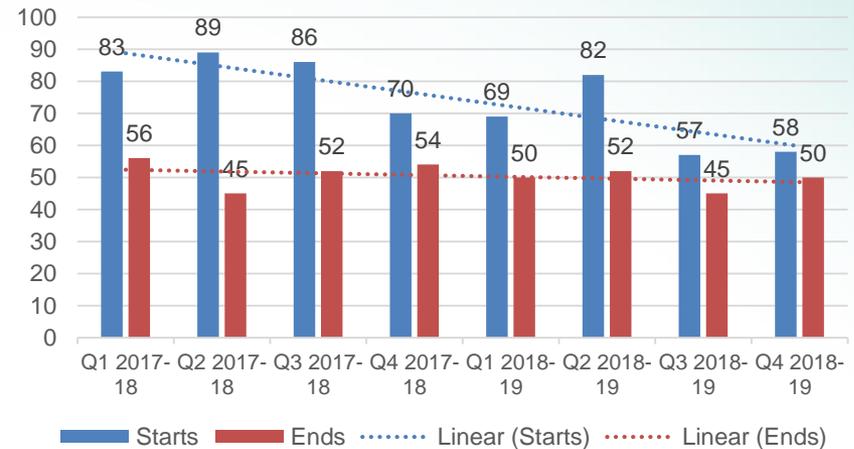
## Key Statistics:

- 900 children looked after
- 266 starts of being looked after during the year
- 197 children ended being looked after during the year
- 56.6% of children looked after in regulated placements are placed in Cardiff (378 / 668), increasing to 76.5% when taking neighbouring authorities into consideration
- 100% of children looked after were allocated to a social worker
- Permanence secured for 42 children through adoptions during the year

Number of children looked after



Starts and ends of being looked after

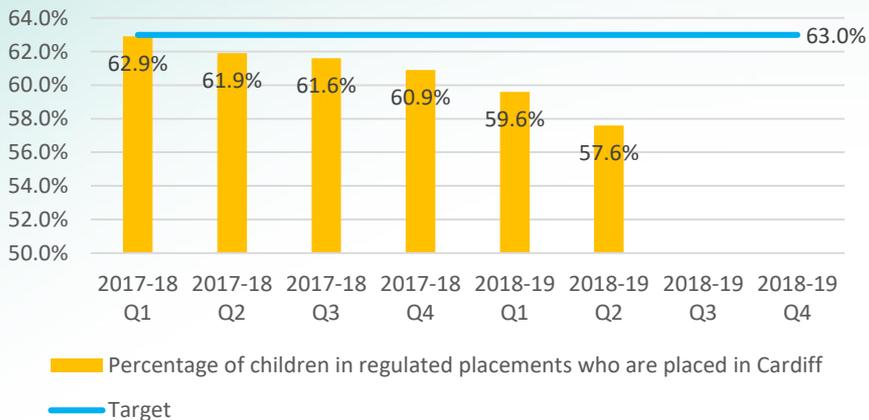


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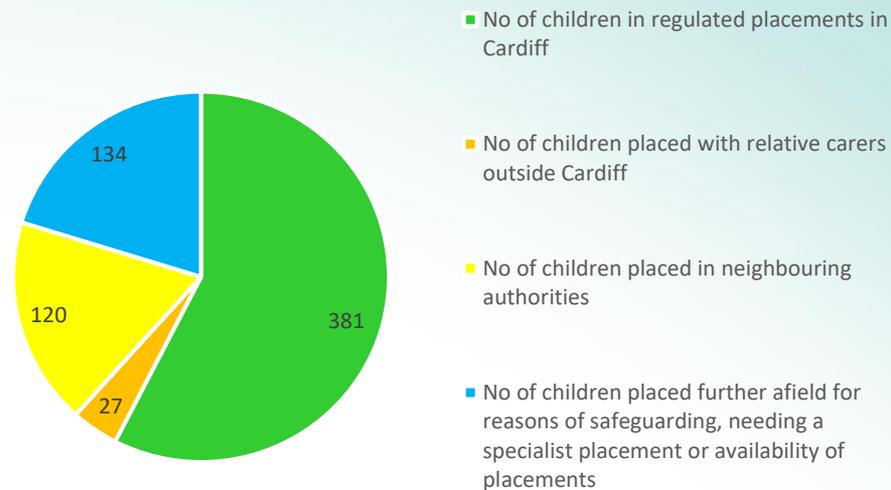
# Whole System Approach

## Baseline Data

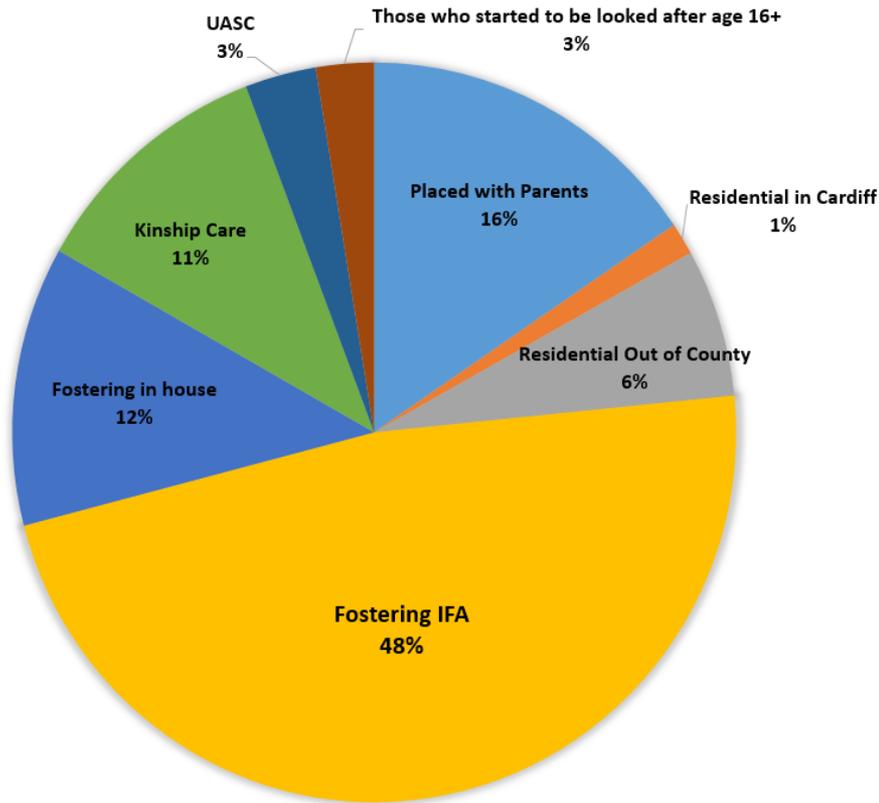
Percentage of children in regulated placements who are placed in Cardiff



Breakdown of regulated placements



# Re-shifting the balance of Care (Safe LAC Reduction Strategy)



## We will

Support more families to become Kinship Carers

Support more families to become Special Guardians

Recruit more LA foster Carers

Reduce our over reliance on IFAs

Support more CYP at home on Care & Protection Plans

Support more CYP on Care & Support Plans

Support more CYP in the Early Help Service

Reduce the number and length of time that CYP are placed in residential settings.

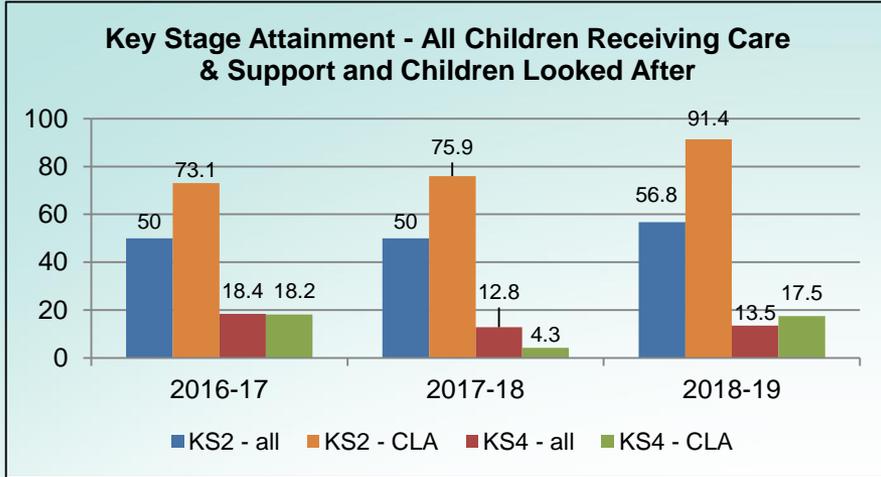
Review all CYP placed on a Care Order with Parents and consider whether any can step down to supervision orders.

Develop a Re-unification framework to support this strategy

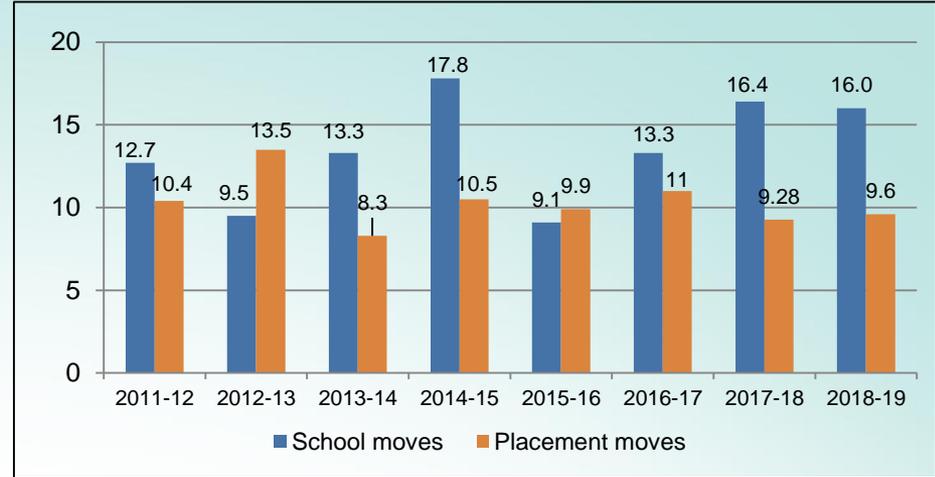


# Children Looked After – Annual Indicators

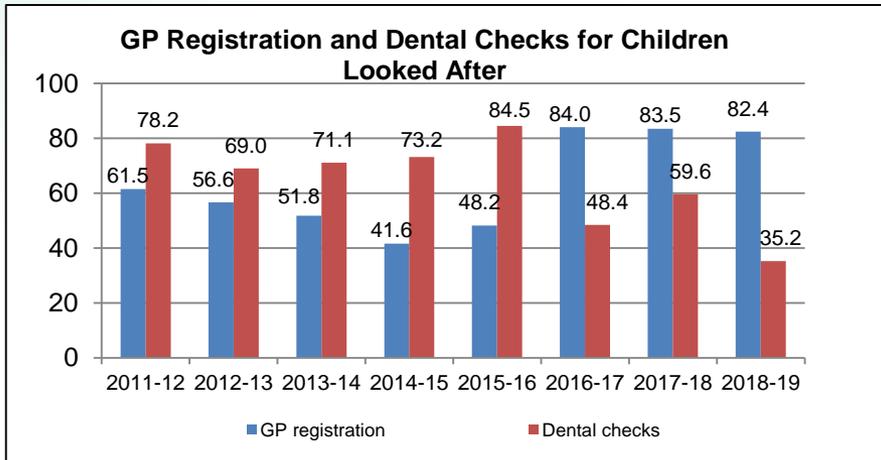
## Education Achievement



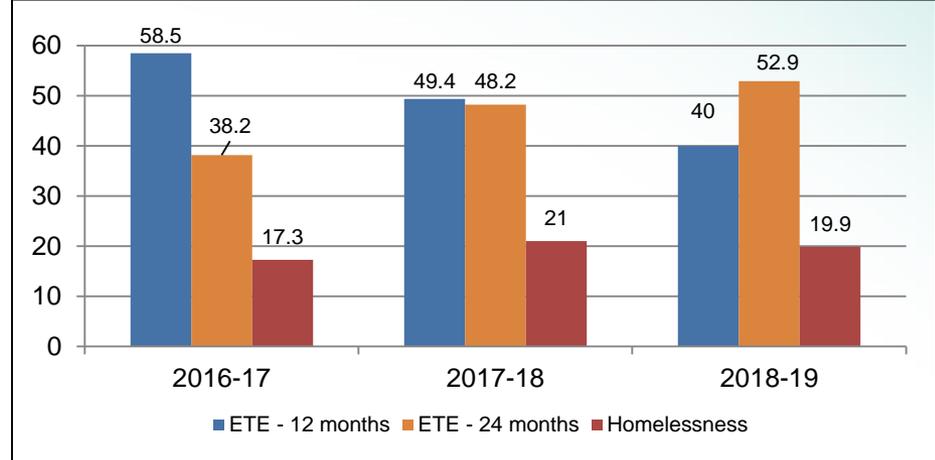
## Placement and School Moves for Children Looked After



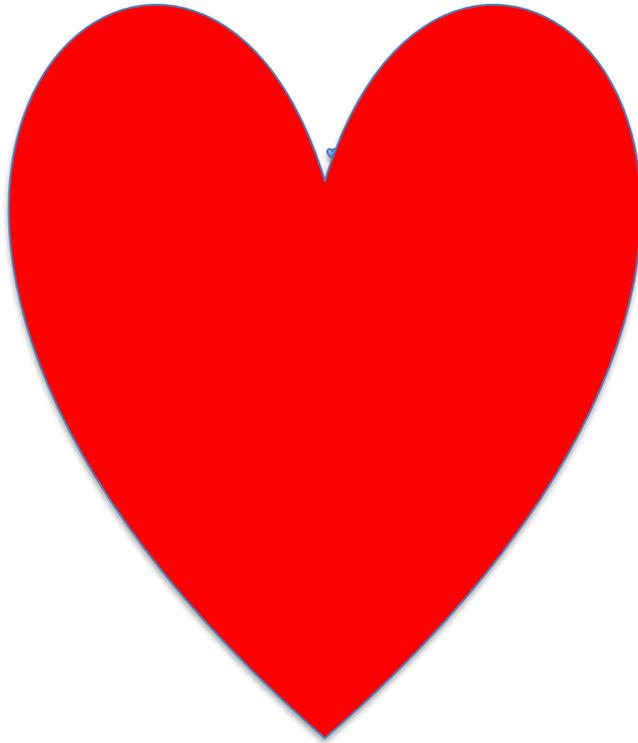
## Health of Children Looked After



## Care Leavers



# Creating a Climate for Change



# Developing a set of Guiding Principles



# Developing a Strength Based Approach in Childrens Services by;

Placing Control and responsibility with families

Using Brief solution Focused therapy

Working with family and their networks

Utilising SW intervention as catalyst for change

Using Plain language & clear expectations

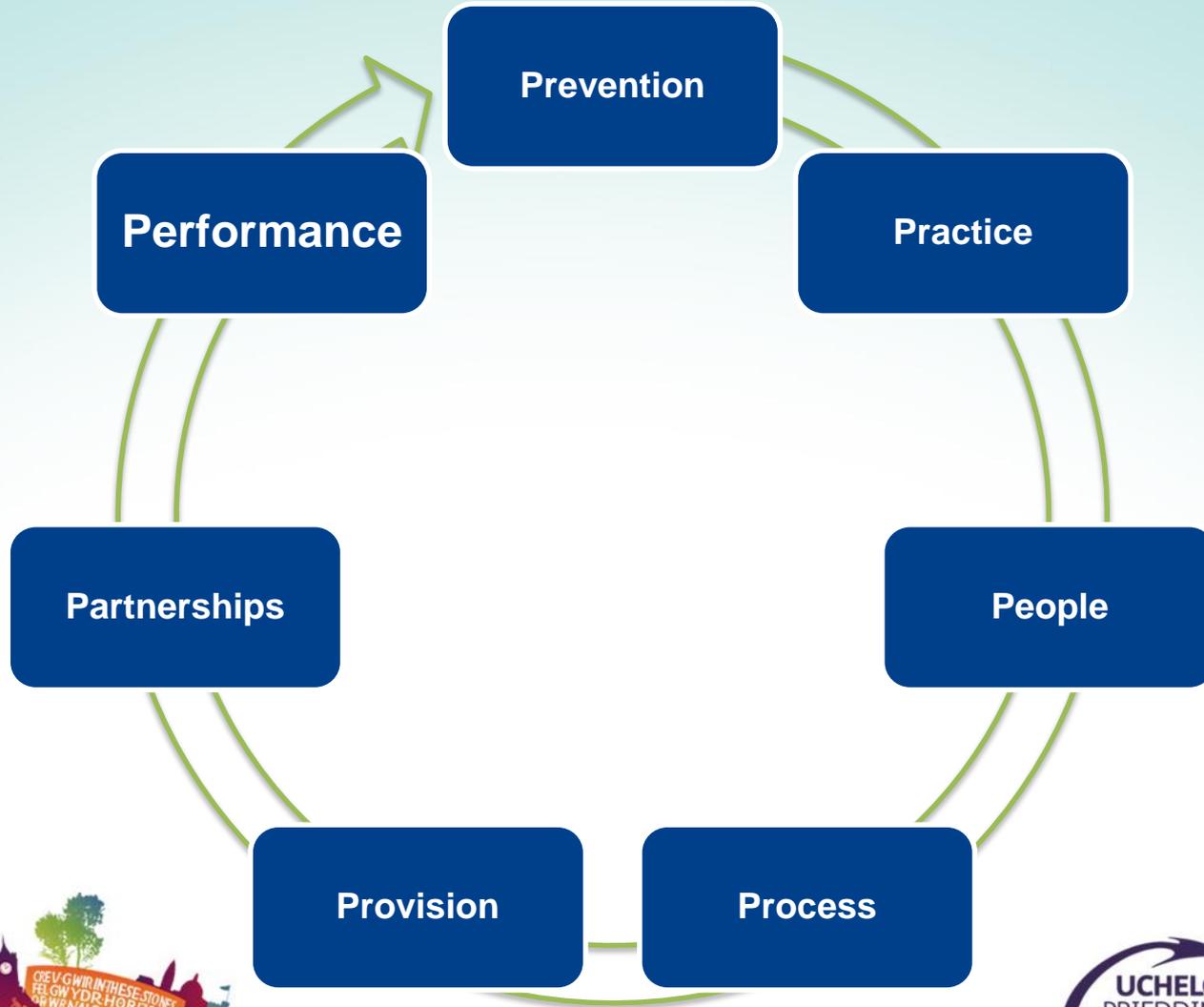
Having a framework based on what works

Working with Families strengths

Involving Children and young people



# Components of a programme for excellent children's services... cycle of continuous improvement



# Key priorities

## (What We Are Going To Do)

### Practice

- We can work with partners to reduce the impact of Exploitation on CYP
- We take account of the Increasing impact of poverty on families
- We have the relevant and up to date policies and procedures in place
- Our decision making is clear, consistent, evidence based and well recorded
- Our Case recordings are of a good standard and meet good practice guidelines

### Workforce

- Recruitment and retention of social workers can meet current and future demands
- Our workforce has the appropriate knowledge values and skills
- We have clear practice models that are accredited and evidence based
- We can manage effectively the increasing complexity of cases and caseloads

### Commissioning

- We can safely reduce the rising number of CYP looked after
- We can reduce our reliance on out of county Placements
- We can increase the numbers of kinship Carers
- We can increase the number of Local Authority Foster Carers
- We can reduce our reliance on IFA placements
- We can increase the range of placements to meet complex needs
- We can manage and reduce the Increasing demand for services



# Childrens' Services Projects & Workstreams Dashboard

## SAFEGUARDING

Workforce Planning

Re-structure

Commissioning Strategy

Childrens' Rights /  
Strength based Approach

Early Help Services

MASH & Intake

Care & Support  
Planning

Child Protection

LAC, Family &  
Friends, Fostering &  
Residential

Pre-proceedings,  
Court Proceedings &  
Permanency Plans

Adoption

Leaving Care &  
Pathway Planning

Support for  
Families

MASH Review

Children & Young  
People Mental  
Health & Wellbeing  
Workstream

Childrens' & Adults  
C&V Exploitation  
Strategy

Child Placements



Leaving Care  
Project

FGM Cohesion  
Group Work

Commissioning  
Young Persons'  
Accommodation

Fostering Project

Fostering National  
Framework &  
Regional plan

Children's health & Disability

Youth Offending Services and ARC etc.

IFSS



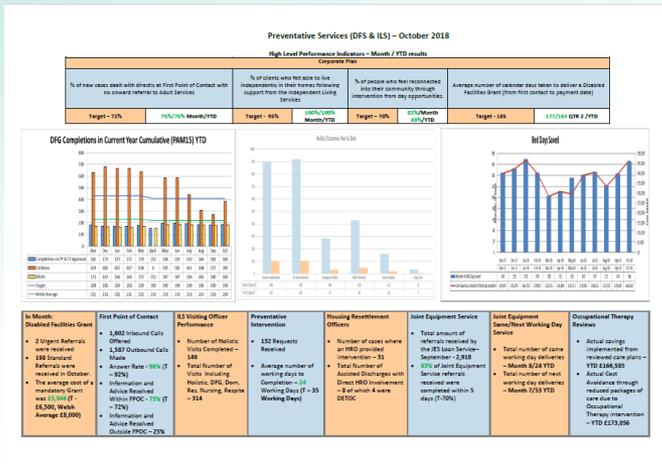
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BEL ON YDR HORIZONT  
OP WNAIS AWENING

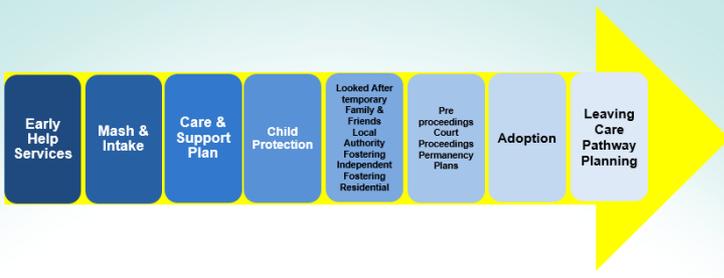


# Whole System Approach Performance Monitoring

## High Level Overarching Report

Subsequent detail underneath based on each stage of the child's journey





# Striving to Achieve Excellent Outcomes Programme Outline

## Key Programme Milestones

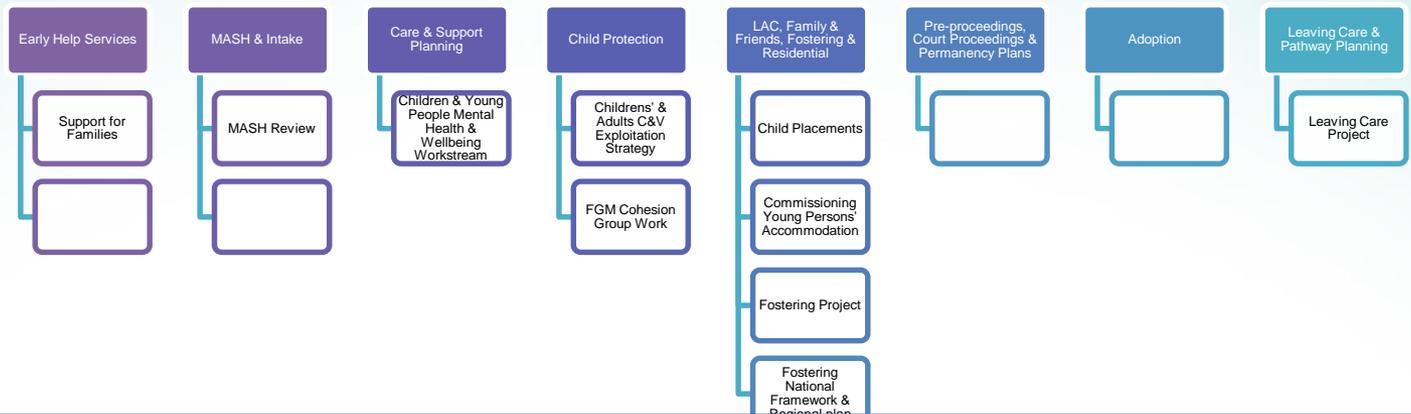
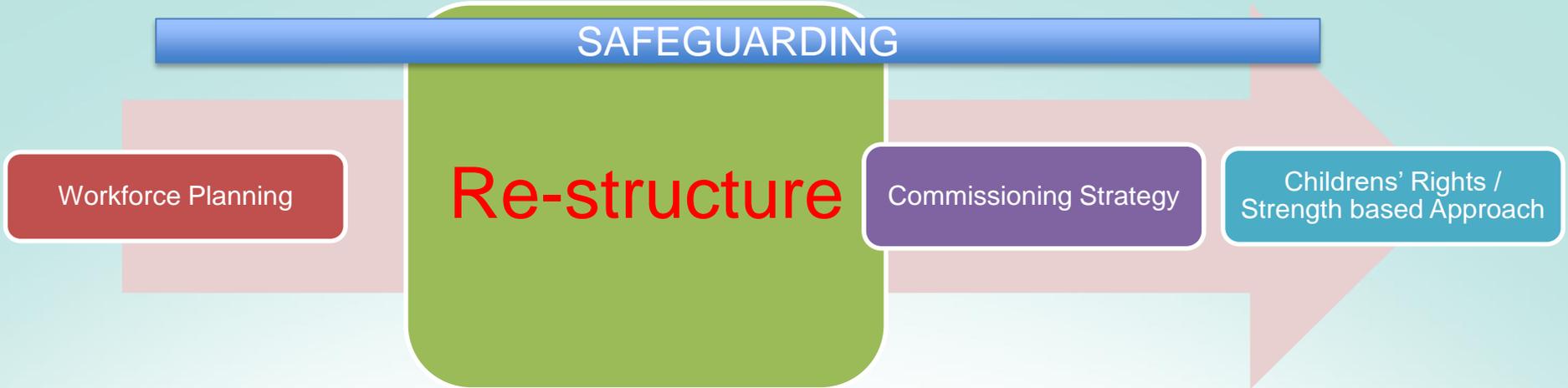
- Overarching programme outlining the improvement plans for each stage of the journey completed by **February 2019**
- Performance Framework **Feb 19**
- **New vision and strategy – cabinet report July 19**
- Restructure to reflect the child's journey commences **April 19**
- Refreshed Signs of Safety plan **Jan 19**
- Implementation of QA framework **April 19**
- Workforce Strategy created including Recruitment and Retention action plan **Dec 2018**
- Commissioning Strategy developed **August 2018**
- New financial model developed **August 2018**
- Governance Arrangements in place **April 19**

## Key Outcomes of Success

- More children supported to safely live at home
- Childrens participation increases
- Families get the right help at the right time in the right place, delivered by the right people
- LAC achievements compare favourably with non LAC
- A stable, confident & competent workforce are working in a rights based and strength based way
- Children services budget overspend decreases and ceases to exist over an agreed period of time.
- Cardiff has high quality, affordable and sufficient resources to meet the needs of all children and young people who need substitute care



# Childrens' Services Projects & Workstreams Dashboard



## Children's health & Disability

## Youth Offending Services and ARC etc.

## IFSS



# Social Services Structure Chart

**Director, Social Services  
Claire Marchant**

**Assistant Director, Children  
Services  
Deborah Driffield**

**Assistant Director,  
Adult Services  
Louise Barry**

**Operational Manager  
Resources  
Angela Bourge**

Operational Manager  
**Locality Services**

Operational Manager  
**Mental Health**

Operational Manager  
**Change Manager (Cardiff & Vale)**

Operational Manager  
**Locality Services**

Operational Manager  
**All Age Disability**

Operational Manager  
**Regional Training Unit (Cardiff & Vale)**

Operational Manager  
**Locality Services**

Operational Manager  
**Adult Community Social Work**

Operational Manager  
**Commissioning**

Operational Manager  
**Well-being, Safeguarding and  
Protection**

Operational Manager  
**Direct Adult Social Care Services**

Operational Manger  
**Restorative and Edge of Care  
Services**

Operational Manager  
**Business Systems and Transformation**

Operational Manager  
**Substitute Family Care**

Operational Manager  
**Service Improvement & Strategy**



# Social Services Structure Chart

Director, Social Services  
**Claire Marchant**

Assistant Director, Children Services  
**Deborah Driffield**

Operational Manager  
**Locality Services**

Operational Manager  
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Operational Manager  
**Locality Services**

Operational Manager  
**Well-being, Safeguarding and Protection**

Operational Manger  
**Restorative and Edge of Care Services**

Operational Manager  
**Substitute Family Care**

Operational Manager  
**Service Improvement & Strategy**

New locality focussed model

- Ensure that resources are appropriately used to address areas of highest need.
- Locality teams will be able to better link in with the vast community resources available, especially schools.
- Areas are yet to be determined, however the size will be based on needs/demands not even geographical areas
- Partner input to ensure that they are aligned to schools, health, police etc.



# Restructure Timeline

	24/6	1/7	8/7	15/7	22/7	29/7	5/8	12/8	19/8	26/8	2/9	9/9	16/9	23/9	30/9	7/10	14/10
Transfer PWP	█	█															
Closing date for OM applications		█															
Short listing for OM posts			█														
OM Interviews				█													
OMs in post (internal)							█	█	█	█	█	█	█	█	█	█	█
OMs in post (external)																█	█
Commence Consultation LAC teams		█	█	█	█												
As Is To Be process		█	█	█	█	█	█										
Partnership Engagement	█	█	█	█													
Virtual Locality Teams					█	█	█	█	█	█							
PA service transfers									█	█	█	█	█	█	█	█	█
LAC locality teams							█	█	█	█	█	█	█	█	█	█	█



# Transforming a child's journey – new money for 2019/20

**Early Help Services**

**Mash & Intake**

**Care & Support Plan**

**Child Protection**

**Looked After temporary Family & Friends LA/Ind Fostering Residential**

**Pre / Court Proceedings Permanency Plans**

**Adoption**

**Leaving Care Pathway Planning**

**New Early Help Model**

- General Fund
- £500,000
- Transformation
- £943,000

**Disabilities/MH Transformation**

- £784,000
- General Fund (Ty Canna)
- £108,000

**Edge of Care**

- General Fund (ARC)
- £335,000
- Transformation
- £606,891
- ICF
- ????

**Reduce numbers entering care**

- £500,000 (Saving)

**Placements budgets**

- General Fund
- £2,200,000

**Fostering**

- General Fund
- £300,000
- Transformation
- £678,078

**Info Governance**

- £64,000
- Legal Services
- £351,000

**Positive Pathways (Bright Sparks) Transformation**

- £796,005

**Family Re-unification**

- ICF
- £796,005

**Increase Cardiff placements**

- £1,500,000 (Saving)

## Whole Journey

Attachment and Emotional & Mental Health Transition - Transformation = £715,321 / ICF = £392,291

ACE Awareness approach Transformation (Bid1) = £475,032

Strengths Based Approaches – Transformation = £446,585

Family Group Conferencing – ICF = ???

Pay uplift = £700,000

Lone workers = £32,000

